ASSEMBLY, No. 5878 STATE OF NEW JERSEY 221st LEGISLATURE

INTRODUCED JUNE 25, 2025

Sponsored by: Assemblyman ALEXANDER "AVI" SCHNALL District 30 (Monmouth and Ocean)

Co-Sponsored by: Assemblywoman Murphy

SYNOPSIS

Provides for publication of required legal notices on government Internet websites and through certain online news publications.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/27/2025)

1 AN ACT concerning publication of required legal notices, supplementing Title 35 of the Revised Statutes, and amending 2 3 various parts of the statutory law. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. (New section) As used in P.L. (C.) (pending , c. 9 before the Legislature as this bill): 10 "Electronic format" means an Internet website and other 11 technology having electrical, digital, magnetic, wireless, optical, 12 electromagnetic, or similar capabilities that is operated by or for a 13 newspaper for publication. 14 "IP address" means an Internet Protocol address. 15 "Legal notice" means any resolution, official proclamation, 16 notice or advertisement of any sort, kind, or character, including 17 proposals for bids on public work and otherwise, required by law or 18 by the order or rule of any court to be published by a public entity, corporation, an individual, or any other entity. 19 20 "Local government unit" means a county, municipality, or other political subdivision of the State, or any agency, board, 21 22 commission, utilities authority or other authority, or other entity 23 thereof, or a person who is a local government unit officer or 24 employee. 25 "Online news publication" means a news publication in 26 electronic format that contains news on matters of public concern 27 and has published news predominantly in the English language at least once per week for at least one year continuously. 28 29 "Print newspaper" means a news publication in print form that 30 contains news on matters of public concern and has published news 31 predominantly in the English language at least once per week for at 32 least one year continuously. 33 "Public entity" means the State, any State agency, and any local 34 government unit, district, public authority, public agency, and any 35 other political subdivision or political body in the State. "Secretary" means the Secretary of State. 36 37 "State agency" means any of the principal departments in the Executive Branch of the State Government, and any division, board, 38 39 bureau, office, commission, or other instrumentality within or 40 created by a department, and, to the extent consistent with law, any 41 interstate agency to which New Jersey is a party and any independent State authority, commission, instrumentality, or 42 43 agency. A local government unit shall not be deemed an agency or 44 instrumentality of the State.

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 2. (New section) a. After March 1, 2026, whenever a public 2 entity is required by law or by order or rule of any court to publish 3 or advertise a legal notice, the public entity shall publish or 4 advertise the legal notice on the public entity's official Internet 5 website. The public entity's official Internet website shall be accessible and available to the public free of charge. A direct 6 7 hyperlink to legal notices published on the public entity's official 8 Internet website shall be conspicuously placed on the website's 9 homepage.

10 b. No later than March 1, 2026, the Secretary of State, with 11 support from the Office of Information Technology and any other 12 State agency the secretary deems necessary, shall establish an 13 Internet webpage on which shall be included hyperlinks to the legal 14 notices webpage of each public entity created pursuant to 15 subsection a. of this section. The legal notices hyperlink webpage 16 established by the secretary shall be accessible and available to the 17 public free of charge and shall be accessible by direct hyperlink 18 conspicuously placed on the Secretary of State's Internet homepage. 19 Each public entity shall submit the hyperlink to the Secretary of 20 State and provide any updates thereto prior to effectuation.

21 No later than March 1, 2026, a public entity shall maintain с. 22 an Internet archive of legal notices that are no longer displayed, 23 which shall be kept for at least one year. The archive shall not be 24 subject to any records retention schedule adopted by the State 25 Records Committee nor to the "Destruction of Public Records Law 26 (1953)," P.L.1953, c.410 (C.47:3-15 et seq.). A public entity shall 27 display a legal notice on its legal notices Internet webpage for at 28 least one week, or other time period as required by law, before 29 transferring the publication to the public entity's Internet archive. 30 A local government unit shall initially publish an Internet archive 31 no later than July 1, 2026 and shall maintain the archive thereafter.

d. A local government unit may, in addition to the publication 32 33 on its official Internet website pursuant to subsection a. of this 34 section, publish or advertise a legal notice separately on an eligible 35 online news publication that meets the criteria of subsection b. of 36 section 3 of P.L., c. (C.) (pending before the Legislature 37 as this bill). The local government unit shall provide a notice in a 38 prominent location on its official Internet website if it publishes or 39 advertises its legal notices in an online news publication and shall 40 publish a hyperlink to the online news publication.

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3. (New section) a. (1) After March 1, 2026, whenever a
corporation, individual, or any other entity that is not a public entity
is required by law or by the order or rule of any court to publish or
advertise a legal notice, the corporation, individual, or other entity
shall publish or advertise the legal notice on an online news
publication that satisfies the requirements of subsection b. of this
section.

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1 (2) The corporation, individual, or other entity shall select an 2 online news publication based on the geographic target as 3 established or implied under the law, court order, or court rule 4 requiring publication.

b. To be an eligible online news publication under subsectiona. of this section, an online news publication shall:

(1) use a domain name for the Internet website that will be
easily recognizable and understandable to users of the website as
belonging to that online news publication;

10 (2) maintain the online news publication on the Internet in a 11 manner that is fully accessible and searchable by members of the 12 public at all times, other than during routine maintenance or 13 circumstances outside of the operator's control;

(3) ensure that legal notices published or advertised on the
online news publication comply with the requirements that would
apply to the legal notices if they were published in a physical
newspaper, as applicable;

18 (4) maintain an archive for at least one year of notices that are19 no longer displayed on the online news publication;

20 (5) display a legal notice for at least one week, or other time21 period as required by law, before placing it in archive;

(6) enable legal notices, both those currently displayed and
those archived, to be accessed by key word, by party name, by case
number, by county, or other useful identifiers;

(7) maintain an adequate security system and develop a
contingency plan for coping with and recovering from power
outages, systemic failures, and other unforeseen circumstances;

(8) not charge a fee or require registration or a subscription toview legal notices;

30 (9) maintain media liability insurance of up to \$1 million;

(10) have been in continuous operation for at least three years,
which can be satisfied by the online news publication itself or by a
company that has a controlling or majority interest in the online
news publication; and

(11) (a) provide the number of monthly unique website visits
and monthly unique website visits by users in this State and in each
county, as evidenced by IP address or other appropriate identifier,
which shall be prominently displayed on the Internet homepage of
the online news publication along with the criteria provided in this
subsection, or a hyperlink to a webpage displaying such criteria,
and whether the online news publication meets each criteria.

(b) (i) To qualify as an online news publication eligible to
publish legal notices for municipal-wide circulation, the online
news publication shall receive 4,000 unique monthly visits on
average as calculated annually, no less than 50 percent of which
shall be from IP addresses within the applicable municipality or
within a 10-mile radius of the municipality.

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(ii) To qualify as an online news publication eligible to publish
 legal notices for county-wide circulation, the online news
 publication shall receive 50,000 unique monthly visits on average
 as calculated annually, no less than 50 percent of which shall be
 from IP addresses within the applicable county or within a 10-mile
 radius of the county.

(iii) To qualify as an online news publication eligible to publish
legal notices for State-wide circulation, the online news publication
shall receive 350,000 unique monthly visits on average as
calculated annually, no less than 50 percent of which shall be from
IP addresses within the State.

c. The price to be paid for publishing all public notices or legal
notices in an online news publication pursuant to P.L., c.
(C.) (pending before the Legislature as this bill), shall not
exceed the rates established pursuant to R.S.35:2-1.

d. Unless otherwise provided pursuant to applicable law or
court rule or order, an online news publication that receives a legal
notice for publication pursuant to this section shall publish the
notice within 24 hours of receipt.

e. An online news publication that falsely represents that it
meets the criteria established pursuant to subsection b. of this
section and accepts legal notices for publication shall deemed to
have committed an unlawful practice under P.L.1960, c.39 (C.56:81 et seq.) and liable to enforcement by the Attorney General
pursuant to the provisions of P.L.1960, c.39 (C.56:8-1 et seq.).

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4. (New section) a. A public entity, corporation, or individual
required by law or by the order or rule of any court to publish or
advertise a legal notice shall publish or advertise the notice in
accordance with the applicable law or court order or rule.

b. A public entity, corporation, or individual shall be deemed to
satisfy their legal obligations to provide a legal notice upon
publication of the notice as required pursuant to P.L., c.
(C.) (pending before the Legislature as this bill).

c. Legal notices published on a public entity's Internet website
or the Internet website of an online news publication in accordance
with P.L. , c. (C.) (pending before the Legislature as this
bill) shall not be deemed defective if at least one of the following
circumstances exist:

(1) there is an error in the content or form of the legal notice
published or advertised on a public entity's Internet website or
online news publication due to a clerical, administrative, or any
other error outside of the control of the public entity, corporation, or
individual required by law or court order or rule to publish the legal
notice;

46 (2) there is a temporary outage, technical malfunction,47 disruption, or service interruption preventing the publishing,

1 posting, or display of a legal notice on the public entity's Internet 2 website or online news publication; 3 (3) the operator of the public entity's Internet website or the 4 online news publication imposes standard restrictions that prevent 5 access to the website or online news publication; 6 (4) the public entity's Internet website or the online news 7 publication is subject to a cyberattack or cybersecurity incident, 8 including but not limited to ransomware or a data breach, causing 9 the failure to timely or accurately publish the legal notice; or 10 (5) any other circumstances preventing the publishing, posting, 11 or display of a legal notice on the public entity Internet website or 12 online news publication that are outside of the control of the public 13 entity, corporation, or individual required by law or court order or 14 rule to publish the legal notice. 15 16 5. (New section) a. Starting on January 1, 2026 and at least 17 twice per month through December 31, 2026, a public entity 18 required by law or by the order or rule of any court to publish or 19 advertise a legal notice, or that elects to publish or advertise a legal 20 notice before that date pursuant to P.L., c. (C.) (pending 21 before the Legislature as this bill), shall provide an advertisement in 22 an online news publication that meets the requirements of 23 subsection b. of section 3 of P.L., c. (C.) (pending before 24 the Legislature as this bill), that: 25 (1) states that the complete text of each legal notice may be 26 obtained or viewed by the public on the official Internet website of 27 each public entity; and (2) provides the hyperlink to the Secretary of State's legal 28 29 notices hyperlink Internet webpage established pursuant to 30 subsection b. of section 2 of P.L., c. (C.) (pending before 31 the Legislature as this bill). b. Until the Secretary of State establishes the legal notices 32 33 hyperlinks Internet webpage pursuant to subsection b. of section 3 34 of P.L. , c. (C.) (pending before the Legislature as this 35 bill), a public entity that elects to comply with the provisions of 36 P.L., c. (C.) (pending before the Legislature as this bill) 37 shall be deemed to have satisfied the requirements of P.L. , c. 38 (C.) (pending before the Legislature as this bill) without 39 publication of the public entity's hyperlink on the Internet webpage 40 to be established pursuant to subsection b. of section 3 of P.L., c. 41 (C.) (pending before the Legislature as this bill). 42 43 6. R.S.40:53-2 is amended to read as follows: 44 40:53-2. a. All ordinances or other public notices which any 45 municipality, except cities, may be required by any law to publish, 46 where the manner of publication is not otherwise specifically 47 provided for, shall until March 1, 2026 be published either in at 48 least one newspaper published and circulating in the municipality,

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1 and if there be no such newspaper, then in at least one newspaper 2 published in the county in which the municipality is located and 3 circulating in the municipality or consistent with section 2 of 4 P.L., c. (C.) (pending before the Legislature as this bill). 5 b. After March 1, 2026, all ordinances or other public notices which any municipality, except cities, may be required by any law 6 7 to publish, where the manner of publication is not otherwise 8 specifically provided for, shall be published consistent with section 9 2 of P.L., c. (C.) (pending before the Legislature as this 10 bill). (cf: R.S.40:53-2) 11 12 13 7. N.J.S.40A:2-19 is amended to read as follows: 14 40A:2-19. a. Publications required by this chapter shall, <u>until</u> 15 March 1, 2026, either in the case of a municipality, be in a 16 newspaper published and circulating in the municipality, if there be 17 one, and if not, in a newspaper published in the county and 18 circulating in the municipality. In the case of a county, publications 19 shall be in a newspaper published at the county seat, if there be one, 20 and if not, in a newspaper published and circulating in the county. 21 For the purposes of this section, a newspaper shall not be deemed to be published during any period of time in which the publication of 22 23 such newspaper shall be interrupted by any involuntary suspension 24 of publication resulting from loss, destruction, mechanical or 25 electric failure of typesetting equipment or printing presses or the 26 unavailability due to conditions beyond the control of the publisher, 27 of paper or other materials and supplies necessary for operation, or 28 resulting from a labor dispute with a recognized labor union or be 29 published consistent with section 2 or 3, as applicable, of P.L., c. 30 or C.) (pending before the Legislature as this bill). (C. 31 b. After March 1, 2026 publications required by this chapter 32 shall be published consistent with section 2 or 3, as applicable, of P.L., c. (C. or C.) (pending before the Legislature as 33 34 this bill). 35 (cf: P.L.1970, c.318, s.1) 36 37 8. R.S.35:1-2.2 is amended to read as follows: 38 35:1-2.2. <u>a.</u> Whenever until March 1, 2026, by law, it is 39 required that there be published by printing and publishing in a 40 newspaper or newspapers, ordinances, resolutions or notices or 41 advertisements of any sort, kind, or character by any county, city, or 42 other municipality or municipal corporation, or by any municipal 43 board or official board, or body, or office, or officials, or by any 44 person or corporation, [such] the newspaper or newspapers [must] 45 shall, in addition to any other qualification now required by law, 46 meet the following qualifications, namely: [said] the newspaper or 47 newspapers shall be entirely printed in the English language, shall

1 be printed and published within the State of New Jersey, shall be a 2 newspaper of general paid circulation possessing an average news 3 content of not less than 35 [%] percent, shall have been published 4 continuously in the municipality where its publication office is 5 situate for not less than [2] two years and shall have been entered for [2] two years as second-class mail matter under the postal laws 6 and regulations of the United States. In case a newspaper cannot 7 8 meet these qualifications itself but has acquired another newspaper 9 which meets these qualifications, the acquiring newspaper shall be 10 deemed to meet these qualifications if it is published in the same 11 municipality and entered in the same post office as was the acquired 12 newspaper. Continuous publication within the meaning of this 13 section shall not be deemed interrupted by any involuntary 14 suspension of publication for a period not exceeding [6] six 15 months resulting from loss, destruction, mechanical or electrical 16 failure of typesetting equipment or printing presses or the 17 unavailability, due to conditions beyond the control or the 18 publisher, of paper or other materials and supplies necessary for 19 operation, or resulting from a labor dispute with a recognized labor 20 union, and any newspaper so affected shall not be disqualified 21 hereunder in the event that publication is resumed within said 22 period of **[**6**]** <u>six</u> months.

23 For the purposes of this section and for the purpose of qualifying 24 for legal advertisements generally, any newspaper which for not 25 less than [2] two years shall have been continuously printed in a 26 building located within two municipalities and which for not less 27 than [2] two years shall have continuously maintained its editorial 28 and business offices in said building shall be deemed to have been 29 published continuously in each of said municipalities during that 30 period and its publication office shall be deemed to have been 31 situate in each municipality during that period.

32 In the event any newspaper which shall have been qualified to 33 publish legal advertisements shall move its publication office to 34 any municipality in the same county or in an adjacent county in 35 this State and which shall otherwise continue to meet the 36 qualifications of this section, it shall be qualified to publish legal 37 advertisements which it was qualified to publish prior to moving 38 said publication office for a period of [2] two years after the date 39 of the moving of its publication office or such period as [said] the newspaper shall have the highest paid circulation of any newspaper 40 41 within the county or municipality which shall use said newspaper 42 for legal advertisements.

b. In lieu of the requirements of subsection a. of this section,
whenever until March 1, 2026, by law, it is required that there be
published by printing and publishing in a newspaper or newspapers,
ordinances, resolutions or notices or advertisements of any sort,
kind, or character by any county, city, or other municipality or

1 municipal corporation, or by any municipal board or official board, 2 or body, or office, or officials, or by any person or corporation, the 3 newspaper or newspapers may be published consistent with section 4 2 or 3, as applicable, of P.L., c. (C. or C.) (pending 5 before the Legislature as this bill). 6 c. After March 1, 2026 whenever, by law, it is required that 7 there be published by printing and publishing in a newspaper or 8 newspapers, ordinances, resolutions or notices or advertisements of 9 any sort, kind, or character by any county, city, or other 10 municipality or municipal corporation, or by any municipal board or 11 official board, or body, or office, or officials, or by any person or 12 corporation, the newspaper or newspapers shall be published 13 consistent with section 2 or 3, as applicable, of P.L., c. (C. 14 or C. (pending before the Legislature as this bill). 15 (cf: P.L.1979, c.84, s.1) 16 17 9. Section 1 of P.L.2024, c.106, as amended by P.L.2025, c.22, 18 is amended to read as follows: 19 1. a. Notwithstanding any law, rule, regulation, or 20 municipal ordinance to the contrary, a newspaper utilized or 21 permitted to be utilized by a person for the purpose of complying 22 with any legal requirement, or a public body, as defined in section 3 23 of the "Open Public Meetings Act," P.L.1975, c.231 (C.10:4-8), 24 from January 1, 2024 through December 31, 2024 for the purpose of 25 complying with R.S.35:1-2.2 or any other requirements for issuing 26 or publishing a public notice or legal advertisement, including, but 27 not limited to, for providing adequate notice of a meeting, the 28 solicitation of bids, qualifications, or proposals, or the publication 29 of any ordinances, synopses, or summaries of official documents, 30 shall be deemed eligible for the same purposes from January 1, 31 2025 to [June 30, 2025] March 1, 2026 if the newspaper's 32 publication is in print or electronic format. The price to be paid for 33 publishing all public notices or legal advertisements in print or 34 electronic format as described in this section shall not exceed the rates established pursuant to R.S.35:2-1. 35 A fee shall not be 36 charged, and registration shall not be required, for viewing public 37 notices or legal advertisements published in an electronic format. 38 b. For the purposes of this section, "electronic format" means 39 an Internet website and other technology having electrical, digital, 40 magnetic, wireless, optical, electromagnetic, or similar capabilities 41 that is operated by or for a newspaper for publication. 42

43 10. This act shall take effect immediately.

STATEMENT

3 This bill provides that whenever a public entity, as defined in the 4 bill, is required by law or by order or rule of any court to publish or 5 advertise a legal notice, the public entity is to publish or advertise 6 the legal notice on the public entity's official Internet website. The 7 majority of the bill's requirements are mandatory beginning March 8 1, 2026, and are optional until that date. Under the bill, the public 9 entity's official Internet website is to be accessible and available to 10 the public free of charge, and a direct hyperlink to legal notices 11 published on the public entity's official Internet website is to be 12 conspicuously placed on the public entity's Internet homepage.

The Secretary of State, with support from the Office of 13 14 Information Technology and any other State agency the secretary 15 deems necessary, is required to establish an Internet webpage which 16 includes the hyperlinks to the legal notices webpage of each public 17 entity. The legal notices hyperlink webpage is to be accessible and 18 available to the public free of charge and be accessible by a direct 19 hyperlink that is conspicuously placed on the Secretary of State's 20 homepage. Each public entity is required to submit the entity's 21 hyperlink to the Secretary of State and provide any updates thereto.

The bill provides that a public entity is required to maintain an Internet archive of legal notices that are no longer displayed, which are required to be kept for at least one year. A public entity is required to display a legal notice on its legal notices webpage for at least one week, or other time period as required by law, before transferring it to the archive. Under the bill, a local government unit is not required to maintain an archive until July 1, 2026.

Under the bill, a local government unit may in addition to the publication on its official website, publish or advertise a legal notice on an eligible online news publication that meets the criteria as specified in the bill.

33 The bill also provides that whenever a corporation, individual, or 34 any other entity that is not a public entity is required by law or by 35 the order or rule of any court to publish or advertise a legal notice, 36 the corporation, individual, or other entity is to publish or advertise 37 the legal notice on an online news publication that satisfies the 38 eligibility requirements to function as an online news publication, 39 as specified in the bill. For the year from January 1, 2026, a public 40 entity is required to provide an advertisement at least twice per 41 month in an eligible online news publication that: states that the 42 complete text of each legal notice may be obtained or viewed by the 43 public on the official Internet website of the public entity; and 44 provides the hyperlink to the Secretary of State's legal notices 45 hyperlink Internet webpage, with exceptions provided in the bill.

Additionally, under current law, a newspaper utilized, or
permitted to be utilized, by a person or public body, as defined in
section 3 of the "Open Public Meetings Act," P.L.1975, c.231

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1 (C.10:4-8), from January 1, 2024 through December 31, 2024 for 2 the purpose of complying with any requirements for issuing or 3 publishing a public notice or legal advertisement, including, but not 4 limited to, for providing adequate notice of a meeting, the 5 solicitation of bids, qualifications, or proposals, or the publication 6 of any ordinances, synopses, or summaries of official documents, is 7 deemed eligible for the same purposes from January 1, 2025 to June 8 30, 2025 if the newspaper's publication is in print or electronic 9 format. This bill amends that law to provide that public bodies may 10 continue using qualifying newspapers for required public notices 11 and legal advertisements until March 1, 2026 regardless of format.

12 The bill is to take effect immediately.